

## Message Text

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ACTION SS-25

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O P 221635Z MAY 78  
FM AMEMBASSY COPENHAGEN  
TO SECSTATE WASHDC IMMEDIATE 6561  
INFO AMEMBASSY ANKARA PRIORITY  
AMEMBASSY ATHENS PRIORITY  
AMEMBASSY NICOSIA PRIORITY  
USMISSION USNATO PRIORITY  
USMISSION USUN NY PRIORITY

C O N F I D E N T I A L COPENHAGEN 3369

EXDIS  
EO 11652: GDS  
TAGS: PEPR, TU, CY  
SUBJ: MSG FROM SEC VANCE TO FOREIGN MINISTER ANDERSEN REGARDING  
MEDITERRANEAN  
REF: STATE 127765

1. ON MORNING MAY 20, I CONVEYED SEC VANCE'S LETTER TO MFA DEPUTY POL DIR PETER DYVIG. DYVIG WAS DANISH FORMIN OFFICIAL WHO SAT IN ON THE FOREIGN MINISTERS MEEEEING. DYVIG RELAYED LETTER TO FORMIN ANDERSEN EARLY MAY 20, WELL IN TIME FOR THE MEETING THAT DAY.
2. MORNING MAY 22 I WAS CONVOKED BY DYVIG, WHO GAVE ME THE FOLLOW-ING DETAILED ACCOUNT OF THE EC FOREIGN MINISTERS' DISCUSSION ON THE EASTERN MEDITERRANEAN.
3. SECRETARY VANCE'S LETTER WAS INTRODUCED INTO THE DISCUSSION BY K B ANDERSEN WHEN THE FOREIGN MINISTRs REVIEWED EC RELATIONS WITH "THIRD COUNTRIES" - TURKEY, YUGOSLAVIA AND ASEAN. IT WAS APPROPRIATE FOR THE FOREIGN MINISTERS TO DISCUSS TURKEY IN VIEW OF ECEVIT'S FORTHCOMING VISIT TO JENKINS IN BRUSSELS ON MAY 25. THE FORMIN REALIZED THAT ECEVIT WOULD WANT JENKINS TO ADDRESS BOTH ECONOMIC AND POLITICAL ASPECTS OF THE EC-TURKEY RELATIONSHIP. NORMALLY, JENKINS WOULD HAVE CONCENTRATED ON ECON AND COMMUNITY CONSIDERATIONS.
4. THE FORMIN SAID THAT THEY KNEW THAT TURKEY WAS DISENCHANGED WITH  
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- ITS RELATIONS WITH THE EC, BUT THE MIN THOUGHT THAT THE TURKS HAD FAILED IN EXPLAINING PRECISELY WHAT THEY WANT IN THE ECONOMIC REALM FROM THE NINE. JENKINS HAS THEREFORE BEEN INSTRUCTED TO ASK ECEVIT TO BE AS SPECIFIC AS POSSIBLE IN PUTTING FORWARD TURKISH DEMANDS. IN RETURN, JENKINS WILL MERELY TAKE NOTE OF THE TURKISH POSITION AND PASS IT ON TO THE COUNCIL.
5. JENKINS HAS BEEN FURTHER AUTHORIZED TO STRESS TO ECEVIT THAT ALL

EC COUNTRIES ATTACH GREAT IMPORTANCE TO GOOD RELATIONS WITH TURKEY. THE NINE ARE FULLY AWARE OF THE STRATEGIC AND POLITICAL IMPORTANCE OF TURKEY. JENKINS WILL ALSO TELL ECEVIT THAT THE EC WILL NOT PERMIT THE CYPRUS OR AEGEAN PROBLEMS TO BE "BROUGHT INTO THE COMMON MARKET" ONCE GREECE BECOMES A MEMBER, NOR WILL THE EC TAKE SIDES IN THE GREEK-TURKISH DIFFERENCES. JENKINS IS TO EXPLORE DISCREETLY WHAT, IF ANYTHING, THE NINE CAN DO POLITICALLY TO SHOW ITS EVEN-HANDEDNESS IN THE GREEK-TURKISH DISPUTE. FOR EXAMPLE, THERE WAS ONE SUGGESTION TO ASSOCIATE TURKEY IN THE EC POL CONSULTATION PROCESS AFTER GREECE JOINED THE EC.

6. AFTER DECIDING ON THE LINE JENKINS SHOULD TAKE WITH ECEVIT LATER THIS WEEK, THE FORMIN DISCUSSED THE SITUATION IN CYPRUS. THEY AGREED THAT IT WOULD OBVIOUSLY BE DESIRABLE FOR THE CYPRUS PROBLEM TO BE RESOLVED BEFORE GREECE ENTERS THE COMMUNITY BUT CAME UP WITH NO GAME PLAN TO ACHIEVE THIS RESULT. AT THIS POINT FORMIN ANDERSEN READ HIS COLLEAGUES THE TEXT OF SEC VANCE'S LETTER. SPECIFICALLY, ANDERSEN ASKED THEM WHAT, IF ANYTHING, THE EC CAN DO BEFORE THE NATO SUMMIT IN WASH THE END OF THIS MONTH, EITHER COLLECTIVELY OR INDIVIDUALLY.

7. THE MINS APPEARED TO AGREE ON THE FOLLOWING THREE POINTS:

(A) THE INSTRUCTIONS GIVEN TO JENKINS WHEN HE MEETS WITH ECEVIT ON MAY 25 IN BRUSSELS DEAL IN PART WITH SEC VANCE'S POINTS SET FORTH IN HIT LETTER. (B) FOREIGN MIN GENSCHER REVIEWED AT LENGTH ECEVIT'S RECENT VISIT TO BONN. GENSCHER CLAIMED THE GERMANS ENCOURAGED THE TURKS TO BE MORE FORTHCOMING, ALONG THE LINES OF SEC VANCE'S THINKING. GENSCHER EXPRESSED THE OPINION THAT THE GERMAN GOVT HAD BEEN SUCCESSFUL IN PERSUADING THE TURKS TO BE MORE FLEXI-CONFIDENTIAL

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BLE. SPECIFICALLY, ECEVIT APPEARED TO HAVE BEEN MORE FORTHCOMING WITH CHANCELLOR SCHMIDT REGARDING THE FUTURE OF THE CITY OF VAROSHA. THE GERMAN GOVT INTERPRETED ECEVIT'S DECLARATIONS TO MEAN THAT TURKEY WOULD AUTHORIZE THE RETURN OF AN ADDITIONAL 30,000 GREEK CYPRIOTS ABOVE THE FIGURE GIVEN TO UN SEC GEN WALDHEIM. (C) THE EC EXPERT GROUP ON SOUTHERN EUROPE WILL MEET IN COPENHAGEN ON MAY 26 AND THE EC POL DIRECTORS ON JUNE 6 AND 7. BOTH OF THESE MEETINGS WILL ANALYZE WHETHER THE INTERPRETATION GIVEN BY THE GERMAN GOVT TO THE ECEVIT STATEMENT IN GER IS JUSTIFIED: I.E., TO WHAT EXTENT CAN MEMBERS OF THE EC, INDIVIDUALLY OR COLLECTIVELY, INFLUENCE THE TURKISH GOVT? THE RESULTS OF THIS EVALUATION WILL THEN BE FORWARDED TO THE FORMINS FOR THEIR JUNE 12 MEETING HERE. THERE APPEARED TO HAVE BEEN NO WILLINGNESS TO DO ANYTHING FURTHER AT THIS STAGE, DYRIG SAID.

8. IN COMMENTING ON THE DISCUSSION AMONG FORMINS, DYVIG SAID THAT DANES CAME AWAY WITH THE IMPRESSION THAT THOSE EC LEADERS WHO WILL ALSO BE AT THE WASHDC NATO SUMMIT ARE PREPARED TO TALK INDIVIDUALLY TO THE TURKS AS THE GERMANS HAD DONE. HOWEVER, THERE WAS NO SPECIFIC SUGGESTION ADVANCED ON WHAT ACTION EC MEMBERS SHOULD TAKE WITH TURKS OTHER THAN THAT SET FORTH IN PARA 7 ABOVE.

9. FORMIN OWEN, IN THE COURSE OF THE MEETING, HAD URGED THAT EC MEMBERS SHOULD NOT CONFINE THEIR ACTIVITIES TO THE TURKISH GOVT, BUT

SHOULD ALSO TALK WITH THE GREEK SYPRIOTS IN ORDER TO MAKE THEM MORE RESPONSIVE. OWEN THOUGHT THAT THE GREEK CYPTRIOTS COOULD WELL BE MORE FORTHCOMING ON CERTAIN ASPECTS PERTAINING TO THE CONSTITUTION. NONE OF THE MINISTERS OBJECTED TO OWEN'S IDEA.

10. IN SHORT, DYVIG SAID, THE FORMINS DID NOT SEE ANY REAL POSSIBILITY FOR SPECIFIC ACTION ON THE EASTERN MEDITERRANEAN AT THIS TIME, EITHER BY THE NINE ACTING IN COMMON OR INDIVIDUALLY. SEC VANCE'S LETTER HELPED TO FOCUS THE DISCUSSION ON THIS SUBJECT AND WAS CONSIDERED TO BE HELPFUL BY ALL PARTICIPANTS. PERHAPS AFTER THE JUNE 12. FOREIGN MINISTERS MEETING IN COPENHAGEN, THE EC WILL SEE ITS WAY CLEAR TO BECOME MORE ACTIVE VIS-A-VIS TURKEY, GREECE, AND CYPRUS, DYVIG SAID. ONE THING CLEARLY EMERGED FROM THE DISCUSSIONS: THE PARTICIPANTS HAD LITTLE CONFIDENCE IN US SEC WALDHEIM TO RESOLVE THE CYPRUS PROBLEM. THE MINS CONSIDERED WALDHEIM TO BE TOO CAUTIOUS  
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AND UNWILLING TO TAKE INITIATIVES UNLESS THEIR SUCCESS WAS ASZURED IN ADVANCE. SINCE THIS CANNOT BE GUARANTEED, WALDHEIM'S TIMID MOVES WILL NOT BREAK THE DEADLOCK.

10. FINALLY, DYVIG SAID THAT THE DANES WILL BE IN TOUCH WITH US AFTER MAY 26 EXPERTS MEETING, THE JUNE 7 POL DIRS MEETING AND THE JUNE 12 FORMINS MEETING. DYVIG SAID ANDERSEN WILL WRITE A VERY BRIEF LETTER TO ME LATER THIS WEEK, IN WHICH HE WILL MERELY STATE THAT HE WAS GRATEFUL FOR HAVING RECEIVED SEC VANCE'S LETTER AND THAT EVERYTHING ANDERSEN HAS TO SAY ON IT HAS ALREADY BEEN CONVEYED TO ME. ANDERSEN IS LEAVING FOR AN OFFICIAL VISIT TO ITALY EARLY TOMORROW MORNING.

11. IN VIEW OF FORTHCOMING ECEVIT-JENKINS DISCUSSIONS IN BRUSSELS, THE DEPT MAY WISH TO REPEAT THE REF'D TELEGRAM AND MY REPLY TO USEC.  
DEAN

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